



EFFECTIVENESS OF THE FUNCTION OF THE VILLAGE CONSULTATIVE AGENCY AS A GOVERNMENT PARTNER IN MODELIDU VILLAGE OF TELAGA BIRU KAB. GORONTALO DISTRICT

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Article history:	Abstract:
Received: 6 th January 2022 Accepted: 6 th February 2022 Published: 13 th March 2022	<p>This research aims to obtain an overview of the Effectiveness of The Village Consultative Agency Function as a Government Partner in Modelidu Village of Telaga Biru District of Gorontalo Regency. Research methods use a type of qualitative research with a qualitative approach. Data collection techniques are carried out through interviews with a number of informants and observations and recording of secondary data related to research problems.</p> <p>The results of the study concluded that the effectiveness of the Function of the Village Consultative Agency as a Government Partner in Modelidu Village of Telaga Biru District of Gorontalo Regency has not been maximal, judging from the three indicators of effectiveness that: 1) Achievement of goals, bpd function has not been effective, because there is no concrete evidence of BPD tupoksi as the goal to be achieved by the organization; 2) Integrity, bpd's ability to conduct supervision of village government regulations and programs has not been effective. Because of the weak ability of BPD in carrying out and carrying out duties as it should be; 3) Adaptation, bpd function has not been maximal, where bpd relationship with the community is still less well established evidenced by the aspirations of the community has not been channeled properly. To respond to this, the government that is authorized should pay more attention to providing support in the form of providing training to improve the performance of BPD Modelidu village.</p>

Keywords: Effectiveness, Village Consultative Agency

INTRODUCTION

The existence of the Village Consultative Agency in the village government is evidence of community involvement in the field of governance that serves to discuss and agree on the draft village regulations with the village head, accommodate and channel the opinions of the village community and conduct supervision and control of the performance of the village head. So it is expected that the effective implementation of the function can be realized the balance of power between the community presented by bpd and the village government. The ability or capability of members or village consultative bodies is required in carrying out their roles. The affairs of the Village Government will run well if there is good cooperation between the Village Apparatus and the Village Consultative Agency (BPD).

The establishment of the Village Consultative Agency is required to play an active role in carrying out its function in the framework of the participatory role of the institution in building the village. The position of BPD as a representative of the community in the village and has a startegis function must be supported by quality human resources, so that the function of the village government can run optimally, namely the village government does not dominate the policies that will be produced because the function and authority of BPD can run in balance with the policy on the village government.

The current phenomenon, there are still village heads who sidete the Village Consultative Agency as a community representative body, because the ability of human resources is lacking in terms of education so that its function as a legislator and supervision is less than optimal. The low ability of HUMAN RESOURCES BPD is one of the factors that hinder the process of understanding its tupoksi. This affects the implementation of bpd functions and authorities in violating the function of village government. The ability to discuss and agree on the draft village regulations becomes the main thing in carrying out its duties and should be owned by BPD members.

According to observations on the ground that in Modelidu Village, Telaga Biru District, Gorontalo Regency, there are still differences in views about the implementation of the functions of the Village Consultative Agency. The realization of the implementation of bpd function is still often misinterpreted or cannot be understood properly by the community, because of the lack of knowledge and understanding about the functions in bpd itself. It is a matter of

debate among the villagers themselves that there is a narrow paradigm. Bpd membership is still found that there are several elements or community leaders who have not been represented in the membership structure of the institution. The supervisory function carried out by BPD is considered as the most advanced function compared to other functions in establishing village regulations and functions to accommodate and channel the aspirations of community opinion, which is the function that is rarely implemented and applied by bpd itself.

This is due to the lack of cultural conditions of rural communities that tend to be calm and familial that are still embraced by the community also affect the views of the village community towards the implementation of village government. Bpd's lack of knowledge and understanding of its functions and responsibilities is also a trigger in its implementation BPD tends to attach importance to its personal interests rather than what is needed by its people or the interests of the people.

Still weak coordination between village apparatus can make the problem quite serious because it can cause problems resolution irregularities are less frequently done so that it further opens the distance of unification of the vision and mission of the program that is the target and goal of the village and BPD. The renewal of ideas in the making of village regulations both from bpd officials and from the village head is first outlined in the draft village regulation. Likewise, the draft that came from the Village Head was submitted to bpd to be discussed together in the BPD meeting to get approval from BPD members, and vice versa if the draft Village Regulation came from BPD, it must be requested for the approval of the Village Head. After obtaining mutual approval from both parties, the draft was submitted to the Village to be used as a village regulation, which will both obey and implement the regulation.

The ability is still minimal so that it hampers the work of BPD in realizing a better and effective village government because in the making of village regulations, a clear legal and planning foundation is needed in every activity and program. Lack of functioning of BPD function in the implementation of village government, which is due to weak capabilities and lack of effective work of BPD apparatus. Therefore, BPD must be ready to respond to the social conditions of the community, every decision produced is expected to bring innovation and renewal that is positive for all villagers. So that the function of BPD is more effective and can be measured in the village government.

RESEARCH OBJECTIVES

This research is tasked to Find Out the Effectiveness of the function of the Village Consultative Agency as a Government Partner in Modelidu Village of Telaga Biru District of Gorontalo Regency

BENEFITS OF RESEARCH

This research is expected to provide additional to see the effectiveness of the task of the Village Management Institute.

RESEARCH METHODS

Type of research

This type of research uses descriptive types or types of research. Descriptive research is limited to the effort to reveal a problem or situation or event as is so that it reveals facts and provides an objective picture of the problem about the effectiveness of the function of the Village Consultative Agency.

Research Location

The location of this study was carried out in Modelidu Village of Telaga Biru District of Gorontalo Regency with the consideration that this location was chosen because it has conformity with research problems that will be studied by researchers.

Determining respondents

The method of determining respondents selected as many as 6 people consisting of village heads 1 person, BPD 3 people and community as many as 2 people **data collection procedures**

Researchers use qualitative descriptive methods that describe research objects verbally through data that has been collected by conducting interviews with informants. Data collection is done with research on the ground, i.e. researchers plunge directly into the research site to get the necessary data. The techniques used to collect data in this study are Observation, Interview, Documentation.

Data Analysis

The data analysis technique used by researchers to solve problems in this study is descriptive analysis, which is the process of analysis begins by studying and reviewing all the data that has been obtained from various related sources, and is described in the form of logical sentences to be drawn conclusions. Analytical techniques during the data collection process are carried out by means of induction which means that the analysis is based on real circumstances on the ground, and not based on just thinking, understanding let alone the interests of the researcher's object.

RESULTS OF RESEARCH AND DISCUSSION

Modelidu Village is located north of the sub-district capital with an area of 4022 ha at an altitude ranging from 700-900 m above sea level (DPL). The average daily temperature ranges during the day between 27 °C -30 °C. and at night around 16 °C, rainfall averages 120 mm / year.

1. Demographic Overview

The general demographic condition of the village is the seat of Modelidu Village of Telaga Biru District amounting to 638 people with a Family Head of 181 KK.

2. Economic Conditions

Natural resources consist of agricultural land. With the area of plantation land: 18.75 ha. The Economic Growth of Modelidu Village of Telaga Biru District can be seen from the number of 181 KK spread across 3 Hamlets in Modelidu Village quantitatively all have been touched with assistance, both district and provincial and central apbn apbd. So that the poverty rate in Modelidu Village can be suppressed until there is a decrease, but qualitatively its welfare cannot be guaranteed, because the existing assistance has not been optimally utilized by the community, on the other hand for economic empowerment, especially for farmers faced with changing climate conditions. Therefore, the government of Modelidu Village of Telaga Biru District strives to be more active in effectively motivating the recipient community in order to use the assistance intended to improve the standard of living.

3 Borders

- a) Next to utura bordering Tonalu Kec Telaga Biru Village
- b) The south is bordered by the village of Ulapato B Kec Telaga Biru
- c) The east borders the village of Longalo Kab Bone Bolango.
- d) The West is bordered by South Dulamayo Village Kab Gorontalo and West Dulamayo Village Kab Gorontalo

4. Affairs of Village Origin Rights

The Village Head has duties and obligations as the main implementation and person in charge in the fields of government, development, community, general government affairs including the construction of peace and order and carrying out the task of building mental, both in the form of fostering and developing a spirit of development imbued by the principle of joint and familial business. In connection with the duties and obligations included above in every creation and establishment of programs that concern the discretion of the Village Government always pay attention to the aspirations from below and applicable laws and regulations and policies from the top level. Furthermore, for the smooth Planning, Determination and Implementation of the Village Government's policy program, we as the Village Government create and establish a harmonious, good and purposeful working relationship between the Village Device, the Implementing Element in the field and the Community Institution in the Village.

Implementation of Activities

- a. Carrying out construction and directing the Village Device to carry out tasks in accordance with its function.
- b. Conducting an evaluation of the implementation of daily tasks to further improve work discipline in providing services to the community.
- c. Supervise and examine administrative, population, defense, finance and community development and development activities.
- d. Inventory the wealth of the village.
- e. Create and prepare the village's annual work program together with the Village Consultative Agency, to establish village regulations, among others: Perdes About RPJM-Des, Perdes About APBDes
- f. Carrying out efforts in maintaining and improving peace and order.
- g. Fostering the community, especially Linmas Members regarding the security and order of the environment.
- h. Community empowerment at the same time involves it to village development activities
- i. Family Planning and Health.
- j. Social and Religious
- k. Improved Service to the Community
- l. Office Administration Services
- m. Institutional and Organizational Strengthening Program

Level of Achievement

The level of achievement of the implementation of the activity is:

- a. The achievement of Service to the Community in the Field of Land, namely the Manufacture of Land Letters (SKT, SKPT), in the Field of Population is to Facilitate The Delivery of KTP, KK and Domicile Services for the Community.
- b. Realization of facilities and infrastructure activities of the Village Government.
- c. The achievement of Effective, Efficient and Accountable Village Administration in accordance with applicable Laws and Regulations.
- d. The achievement of Development to the Cadre of Community Empowerment Institutions (LPMD) to support Village Development.
- e. The creation of Coordination and cooperation between the Modelidu Village Government and the Blue Lake District Government.
- f. The achievement of Good Village Administration Management.
- g. The achievement of The Distribution of Assistance to the Community in the Social Field, especially the Distribution of RASTRA and Batuan Pembangunan Rumah Ibadah.

Village Activities Implementation Unit.

- a) Field of Government Affairs
 - a. Running a Work Program in land and population

- b. Providing Services to the Community in the Field of Government
- c. Assisting tasks in the field of Population Administration and civil records, especially Services in terms of Providing introduction to KTP and KK
- d. Fill out the Population Master Data Book, Population Mutation Data Book, Population Recapitulation Book, and Temporary Population Data Book.
- e. Set Meetings – meetings at the Village level
- f. Channeling Rastra

Development Affairs.

- a. Collect, study and evaluate data in the fields of economy, development and welfare of the people.
- b. Providing Services to the Community in the field of economy, development and welfare of the people.
- c. Assist in Coordinating development implementation and maintaining and maintaining infrastructure and physical facilities in the village environment.
- d. Filling out the register book, namely the development plan book, development activity book, Project inventory book, and development cadre books

General Affairs

- a. Doing Financial Administration
- b. Conducting Village Equipment and Inventory Affairs
- c. Doing Home Affairs
- d. Channeling Rastra
- e. Filling out the Village Regulation Data Book, Village Head Decision, Village Inventory Data, Village Government Apparatus Data, Village Owned Land Data, Land Data in The Village, Agenda Book and expedition book
- f. Assisting in non-governmental organizations.

Financial Affairs

- a. Receive Save and spend village money
- b. Taking care of and paying the salaries of village officials
- c. Taking care of the village's financial bookkeeping
- d. Establishing accountability for the use of financial issues that have been issued
- e. Collect materials and prepare reports in the field of finance, especially in terms of realization reports at each stage.

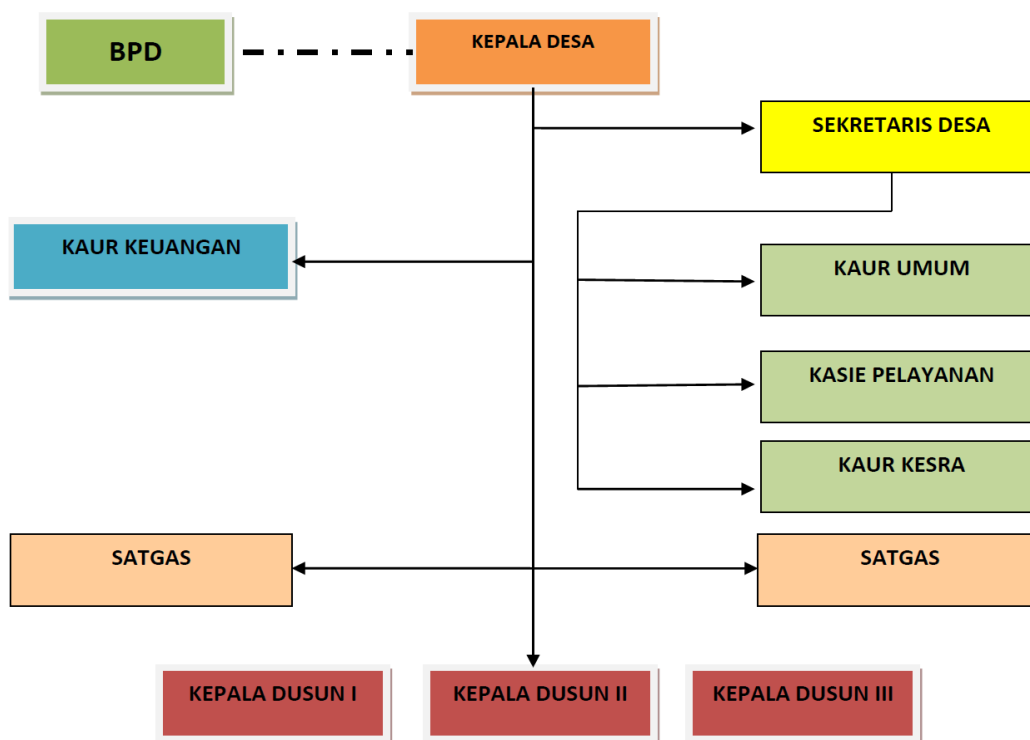
Village Activities Implementation Unit

The Village Activities Implementation Unit consists of:

- a) Village Secretary
- b) Head of Government Section
- c) Kaur Planning
- d) Financial Kaur, and
- e) The Heads of Hamlets

Facilities and Infrastructure

The facilities and infrastructure used to support the course of the seconded task do not yet exist. The problem is that many poor KK have not been listed in the BLT Program, BLSM, BeaSiswa, so as to cause problems at the community level that the Village Government has not been able to solve because the Village Government is only an extension to the program and not the budget owner.



Gambat 1. Modelidu Village Structure

4.1.2 Description of Research Results

The success of a village development process cannot be separated from the coordination or cooperation between the village and the village consultative body and the participation of members of the community, both as a unitary system and as an individual which is a very integral part that is very important in the dynamic process supporting the performance of village governments and village institutions such as BPD, because in principle the duties and functions of BPD that include bpd performance or tupoksi are shown to be useful. Create a prosperous society.

In this chapter, the researcher presents data that has been processed in the field through interview results and then the researcher analyzes based on the theory used. The data is primary data and secondary data. Primary data is data obtained through the results of interviews with several infoeman in accordance with the subject matter studied. While secondary data is supporting data obtained from written sources to strengthen the results of the interview. As for the subject matter studied by researchers in this chapter on the Effectiveness of The Village Consultative Agency Function as a Government Partner in Modelidu Village, Telaga Biru District, Gorontalo Regency.

Researchers conduct interviews that are one way researchers get information from sources about the problems studied in accordance with the design of the researchers who have been determined, with the number of informants as many as six people.

Researchers presented the results of interviews with several informants using the INDICATOR Effectivitas BPD Function according to Duncan, as follows:

1. Achievement of Goals

Achievement is the overall effort to achieve a goal should be viewed as a process. Therefore, in order for the achievement of the final goal to be more guaranteed, stages are needed, both in the sense of phasing out the achievement of its parts and phasing in the sense of periodization. The achievement of goals consists of several factors, namely: Time period and goals that are concrete targets.

Basically, the reason for the establishment of an organization is to achieve the goals and objectives that have been agreed together more effectively and efficiently. In addition, with actions taken together with a sense of responsibility, the achievement of the goals of the organization is expected to be carried out with good results. A successful organization can be measured by looking at the extent to which it can achieve its goals.

There are several things that must be achieved in achieving this goal, by asking some questions to some informants with questions:

Does the BPD function run in accordance with the objectives and objectives of the Government in terms of discussion of the draft Village Regulation?

According to the results of the interview with the first informant stated that:

"In my opinion, the current function of BPD still needs to be evaluated because, there are still those that do not match the precise performance of BPD in supporting the program we do" (Interview with S.N.

Then the results of an interview with the Secretary of the Village who stated that:

"The function of the Village Consultative Agency in northern Dulamayo I don't think has worked well, because there are still many people who are not satisfied with the performance of BPD" (Interview with B.M)

In contrast to the results of the researcher's interview with the next informant who stated that:

"I don't think it's fully in line with expectations, there's still something that needs to be improved. But we've worked well, all must have their own advantages and disadvantages" (Interview with K.A.)

In contrast to the results of researchers' interviews with BPD members who say that:

"I don't think so yet, because we as members just ask each other a lot, we're confused about what our duties are, we're often not in a clear way."

According to the results of research interviews with members of the public who stated that:

"I don't think we have reached our best yet, we see no cooperation between the bpd chairman and his members in building this village. We don't yet know the clear purpose of their duties" (Interview with B.M)

The next interview results:

"I do not know the function of BPD whether it is running or not, which must be on the side of the community when the community needs it" (Interview with S.A.)

The conclusion of the results of the above interview with several informants that the Function of the Village Consultative Agency has not been in accordance with the goals and objectives to be achieved by the village government.

Then the next question about the target and concrete evidence of the fungi of the Village Consultative Agency?

As per the results of the researcher's interview with the first informant who stated that:

"In my opinion, concrete evidence of BPD is present in the structure. In the sense that BPD members are in the office. If the target until now we are still evaluating it with other village officials. Because it is important for the development of Modelidu Village" (Interview with S.N)

Then the results of the researcher's interview with the village secretary who said that:

"In my opinion, concrete evidence bpd can cooperate with the village government in building the village. But for the target still needs to be evaluated in depth because it can not be measured" (Interview with B.M)

Unlike what the BPD members say:

"The target, we want to create a prosperous society and realize programs from the village. The concrete evidence, we always put the interests of the community first. Our community affairs prioritize, but the response from the community is still lacking" (Interview with K.A.)

The same goes for the next interview that:

"In the future we want to make modelidu village a village that advances in the field of education. For example, our society must be able to get higher education so that the quality of society increases. If the quality rather than increases, then automatically the level of the economy will also increase because human resources that have the potential to lift the economy as well. They have creativity and intellectuals who can develop the village as well as their own lives" (Interview with A.Y.)

Then the results of interviews with the public:

"In my opinion, we as a society have not felt concrete evidence of BPD as our representative. So we hope BPD can work well" (Interview with B.M)

As for the results of interviews with the next community that:

"I don't know for sure what is the target of BPD, nor have I seen and felt what the evidence of the function of BPD is."

The conclusion of the description of the interview results above that the target of BPD is to realize a prosperous society in his life, but concrete evidence has not been measured"

2. Integrity

The form of integration carried out by the Modelidu Village Consultative Agency is how communication or organizational ability levels in conducting socialization and performance development rather than Members by looking at the extent of the existence and function of BPD. The results of the interview with the informant stated that:

"In my opinion, the ability of the Village Consultative Agency (BPD) in carrying out its duties is good. In this case in discussing and agreeing on village regulations, BPD is always ready for us" (Interview with S.N.)

Then the results of an interview with the next informant who stated that:

"Bpd's ability to carry out its duties, still needs to be improved in terms of discussion of the rules are still less participating while in terms of agreeing. Just agree without any discussion first" (Interview with B.M)

As for the results of research interviews with BPD Members who stated that:

"One of the functions of BPD is to agree on village rules with the village head, we here lack the function of meaning in agreeing to the rule sometimes not involved only some members" (Interview with K.A.)

Here are the results of the researcher's interview with the public conveying:

"Bpd's ability, in my view, still needs to be improved again. BPD should know for sure what its functions are" (Interview with A.Y)

The same is true of other public interviews that say that:

"Bpd's ability is still less than optimal. We need representatives who can voice our opinions not just status as a body that represents the voice of society" (Interview with B.M)

The conclusion of the interview results with several informants above that the ability of BPD in carrying out its duties has not been maximal, there are still BPD members who work not in accordance with the expectations of the community and the Modelidu Village government.

The next question is about the socialization of BPD function in the community. The informant replied:

"We as the village government have cooperated with Anggoa BPD in terms of socialization about functions rather than BPD to the community. We invite people to the village. Not only that, before the election bpd members also socialized to the community there" (Interview with S.N.)

The results of an interview with a second informant who stated that:

"In my opinion, the socialization that we do with BPD is to tell what are the tasks of BPD, what they do to the community and how other duties to the village government" (Interview with B.M)

Then the results of interviews with BPD members who conveyed that:

"Before we were elected and endorsed by the village government as well as the people of Modelidu. We have a mission vision is for where the main task of BPD can be known by the community. In order to be well coordinated, we do it on the basis of rules and responsibilities" (Interview with K.A.)

It's the same with what the next informant said that:

"Socialization from the beginning we did and it was also done by the modelidu village government"

"In my opinion, the village head and bpd members have socialized to us. The form of socialization we invited at the village office" (Interview with A.Y)

It's the same with what the next informant said:

"If I see, there is already socialization in the village" (Interview with B.M)

So the conclusion of the interview results above that the village government has socialized about the function of BPD to the community by kicking the community to the village office.

Furthermore, bpd in conducting supervision of the performance of the village government. The informant replied:

"In my opinion, BPD has done one of its tasks by monitoring our performance" (Interview with S.N.)

Then the next informant said:

"BPD has done its job by conducting surveillance, but to no avail. In this case, there must be supervision that is considered not just supervising so that there is input to our performance. Hopefully BPD should be able to do better supervision" (Interview with B.M)

Then the BPD members conveyed:

"We have been monitoring the performance of the village chief, but there are some obstacles that we encountered in terms of lack of good coordination so that we are a bit difficult to provide supervision" (Interview with K.A.)

The next informant replied:

"That's what we've done, sir, we've done our job" (Interview with A.Y.)

The community says:

"In my opinion, I do not understand very well whether BPD conducts what kind of supervision to the village head. Of course I as a society wish the best" (Interview with B.M)

In contrast to what the next informant said that:

"In my opinion, not yet. Judging from the performance of BPD that is rarely urged how to conduct supervision of the performance of the village head. We can't judge only unilaterally or once in a while. Measuring the performance of the village head is how it relates to the apparatus with the community and how the program is run for the progress of Modelidu village" (Interview with S.A.)

So according to the conclusion of interviews with some of the above informants that BPD has been monitoring the performance of the village government but not yet maximal.

3. Adaptation

An activity or activity can be said to be effective when it meets certain criteria. Effectiveness is closely related to the implementation of all from the achievement of a goal, integration to the ability of the organization to carry out tasks well. Social adaptation in an organization, adaptation is an organization to adapt to its environment. For that, it is used to measure the procurement and filling process of labor. The desire of an organization to improve the quality of work that is interconnected and related.

The questions regarding the habitability and performance of BPD Modelidu village are outlined with the following informant answers:

According to the results of the researcher's interview with the village chief who stated that:

"Bpd's relationship with the village government is fine. Because we are partners in building Modelidu village so must work together" (Interview with S.N)

Then the results of an interview with the secretary of the village who stated that:

"In my opinion, bpd relationship is going well" (Interview with B.M)

As for the results of an interview with BPD that stated that:

"The relationship between BPD and the alhamdulillah village government is going well. We've done our job as co-workers rather than the village government" (Interview with K.A.)

Different results of researcher interviews with BPD members who conveyed that:

"In my opinion, BPD has not fully involved us as subordinates in carrying out its functions, usually we are just waiting for the decision of the chairman and our job is only to agree on what he has decided, because if we disagree with him, our opinion will not be heard" (Interview with A.Y.).

Then according to the informant, the community that:

"I think the relationship is good" (Interview with B.M)

So the conclusion of the results of the above interview that bpd relationship with the village government has been established but needs to be evaluated again the relationship between fellow members, because there are still obstacles encountered.

Then can BPD adjust to the environment of the Modelidu village government?

"Thank God bpd members can adjust to the village government, every activity always participates and we are very appreciative of this." (Interview with S.N.)

Then the results of an interview with a second informant who stated that:

"What we see, BPD can already come with us. Can adjust to the activities of the village. Our expectation of this participation is further strengthened by the performance of BPD. I hope it's better" (Interview with B.M)

As for the results of the researcher's interview with BPD Members who said that:

"In my opinion, all this time we have always been there for the village government. We always try to be able to adjust to the existing environment because it is our duty to be able to conduct supervision to the village as well" (Interview with K.A.)

Sedkit is different from what other BPD members who say that:

"I think I can adjust, but often not involved in village activities. Because of our busyness or security" (Interview with A.Y)

Then the community responded:

"In my opinion, BPD members have been able to adjust to the environment of the Modelidu Village Government" (Interview with B.M)

So according to the conclusion of the interview above that BPD members can adjust to the environment of the Modelidu Village Government.

Then the question concerns whether BPD can channel people's aspirations well?

Based on the results of interviews with the village chief who stated bawha:

"Currently BPD always voiced people's opinions, but we have not seen the implementation of what has been made by BPD. We need concrete evidence from BPD to be able to equally be a working team that always prioritizes the interests of the community" (Interview with S.N.)

Then the results of the researcher's interview with the secretary who said that:

"In my opinion, bpd's relationship with the community will be more intertwined if they are in the middle of society. Until now I have been less informed that which BPD members can voice public opinions that are counter to our rules or policies. We're always waiting for that, because we're an organization that needs not only positives but also criticism. This will build the village of Modelidu will be better" (Interview with B.M)

In contrast to the results of research interviews with BPD Members who said that:

"We always accommodate and channel people's opinions on the performance or policies of the village government" (Interview with K.A.)

It is the same with what the next informant said that:

"We always strive to always be there for the people who need us, always ready to accept all opinions of the people of Modelidu village" (Interview with A.Y)

Then the results of the researcher's interview with the public who said that:

"In my opinion, bpd members have not done their job. It has not been able to accommodate all the complaints of the community. Sometimes the priority of BPD is their own family members. Other societies are ignored" (Interview with B.M)

The same goes for the next informant who said that:

"BPD has not done a full job well, we as a society are eager to voice uneg-uneg but always do not get a response from BPD members. Only the things they think are important take precedence, whereas those of us who need to be heard are often not listened to. The expectation of BPD should be fair to the community" (Interview with S.A.)

So the conclusion of the interview results above that BPD has not fully worked properly, because it is still the aspirations or opinions of the community that have not been channeled properly.

4.2 DISCUSSION

As outlined in the previous chapter, the Village Consultative Agency is a village government agency that has the same goal and goal of building the community and the village to be better and more advanced. As the basis where the Village Consultative Agency is an institution that serves to establish village regulations with the Head, accommodate and channel the aspirations of the community and conduct supervision of the performance of the village head. Here BPD must carefully look at the situation and condition of the village so that it can set regulations in accordance with the policies and needs of the village. BPD must also be able to listen to the opinions of the community and follow up on the aspirations of the community and conduct supervision on the performance of the village head.

Effectiveness means the extent to which an organization achieves its goals, while efficiency means how we carefully manage existing resources. Effective but inefficient, means in achieving the goal of using excessive resources or commonly referred to as high economic costs, while efficient but ineffective, means being able to manage existing

resources well, but the goal is not achieved. The level of effectiveness can be measured by comparing the plan or target that has been determined with the results to be achieved then the effort or results of the work are said to be effective. But if the effort or results of the work done are not achieved in accordance with what is planned then it is said to be ineffective. There are several approaches that can be used to measure the level of organizational effectiveness.

To see the extent of bpd function, it can be seen as effective as the function of BPD as a working partner of the Modelidu village government can be through the description according to the following effectiveness indicators:

1. Achievement of Goals

The achievement of the Objectives of the Village Consultative Agency must be planning, directing and also controlling resources to achieve the goals effectively and efficiently.

Performance is said to be effective means that goals can be achieved in accordance with planning, while efficient means that existing tasks are carried out correctly, organized, and in accordance with the schedule determined by bpd as well as the village government modelidu.

In achieving the goals of BPD members as well as village heads doing several stages so that the goal can run well and effectively. Performance in an organization is a major factor in the achievement of goals.

But in accordance with the conclusions and observations of researchers during the field that the achievement of tasks rather than bpd function has not been effective. The goals and objectives of the modelidu village government have not been measurable, because there is no concrete evidence of BPD performance. Bpd has a target but there is no realization.

In accordance with the findings of researchers on the ground that concrete evidence of BPD tasks cannot be measured in terms of bpd's lack of knowledge and understanding of its tasks and functions in organizations. The Village Consultative Agency must have knowledge and understanding of its function, in fact the ability of its resources is still lacking. So that in planning a program or implementation activities less, because of the planning is not well structured. Therefore, it is considered that the achievement of the goals carried out by the Consultative Agency has not been effective.

To respond to this, it is expected that the government makes certain efforts in terms of controlling and supervising the performance of BPD and can motivate so that the performance of BPD can be improved again. Efforts are made in the form of trainings or technical guidance, it is done to improve the ability of human resources.

2. Integrity

Integras measures the extent of human resource ability in conducting communication between leaders and subordinates, between those with authority and society.

The implementation of the village government is not carried out by the village government, but rather assisted by BPD as a partner rather than the village government in carrying out government duties. In this case, the form of integrity associated with the BPD function is the ability to socialize and impelentation from supervision of the implementation of programs programmed by the village. Supervision of the implementation of the government is important why bpd was formed, the supervision is carried out in an effort to reduce the abuse of the authority and finances of the village in organizing the village government.

In accordance with the results of interviews and observations of researchers on the ground that the ability of BPD in carrying out its duties has not been maximized. The form of supervision carried out is still weak, where BPD only oversees the performance of some not the entire program carried out by the village government. Until it arrives when there is a program made by the government somewhat contrary to the expectations of society. Though what is needed by the village government is how both BPD can participate in formulating and conducting effective supervision of village performance. Participation in this case, participate directly in what is the task of BPD.

Then in addition to integrity in the form of program implementation also how BPD can measure the implementation of regulations made by the village head. The implementation of village regulations is expected to have an impact on the progress of the village and benefit the community, BPD plays a big role in realizing this because BPD as the implementer of village democracy.

Therefore, it is expected to the authorities who shade the village organization. In order to be evaluated the performance of BPD and the Modelidu Village government to be more well coordinated in carrying out their duties to be effective in accordance with what is expected.

3. Adaptation

The Village Consultative Agency must be able to adjust to the village government, this form of adaptation looks at the extent of the level of ability of an organization in working together to realize common hopes and goals.

An activity can be said to be effective when it meets certain criteria. Effectiveness is closely related to the implementation of all from the achievement of a goal, integration to the ability of the organization to carry out tasks well.

This indicator is related to the relationship of BPD performance in accommodating people's aspirations. The implementation or realization of people's aspirations is expected to be truly realized. So that the progress and welfare of the community that has always been the hope of society becomes a reality. This will happen if supported by hard work from BPD members and the village government and the involvement of the community itself.

In accordance with the results of interviews and observations of researchers that not all the aspirations of the community have been realized. There are some aspirations that are still trying to achieve the results that BPD strives for. Other forms of community aspirations are sometimes not channeled because only some communities are a priority than BPD in this case there are still family interests that are more important than the interests of the community.

So the form of adaptation related to how BPD can adjust to the village government becomes ineffective because the relationship between BPD and the community is still limited with the aspirations of the community that are not all well channeled. A system will run effectively if all its components support each other.

To respond to the above, based on the theory of effectiveness of government decision making must be appropriate and be able to renegotiate and review, formulate together the role and duties of BPD that should be, so that in its implementation BPD can cooperate with the village government in improving community welfare and the progress of Modelidu village.

CONCLUSION

1. Showing that the BPD function has not been effective based on effectiveness parameters that in this indicator the assessment of BPD function has not been concrete evidence as the goals that the organization wants to achieve.
2. Showing that bpd's ability to conduct supervision of village government regulations and programs has not been effective. Still weak ability of BPD in carrying out and carrying out tasks as it should
3. Showing that the function of BPD is still not maximal, where bpd relationship with the community is still less well established evidenced by the aspirations of the community has not been channeled properly.

From the overall indicators above shows that the three cannot be measured with the reasons outlined above that the Function of the Village Consultative Agency as a Government Partner in Modelidu Village of Telaga Biru District of Gorontalo Regency has not been effective.

SUGGESTION

1. It is recommended that there need to be government efforts to optimize the performance of village institutions by providing special trainings or work motivation in order to improve the quality of their functions.
2. Recommended to all people of Modelidu village In order to participate actively, not only criticize but build a better Modelidu village.

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